Designing Conservation Auctions for Aquatic Ecosystem Services in Agricultural Watersheds



Leah H. Palm-Forster*, Scott M. Swinton, Robert S. Shupp, & Frank Lupi Michigan State University, Agricultural, Food, & Resource Economics ACES Pre-Conference Workshop AM-3, December 8, 2014

Agricultural landscapes & water quality



Percent of Land Area in Crop Production, 2014



Spending on US Conservation Programs

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Funding for working lands is increasing



Sources: ERS analysis of Office of Budget and Policy Analysis data on actual expenditures for 1996-2013; spending levels provided in the 2014 Farm Act and Congressional Budget Office estimates for 2014-2018.

Objectives of our research



- Identify ways to design <u>cost-effective</u> agri-environmental programs that will result in getting the <u>right practices</u>, used on the <u>right</u> <u>places</u>, at the <u>right time</u>, implemented the <u>right way</u>.
- ✤ How can we accomplish this?
 - ➢ Understand the science
 - Understand the <u>costs and benefits</u> of adopting various conservation practices
 - Understand farmer preferences for different types of conservation incentives and contracts (E.g., payments, green insurance, tax credits, price premiums for stewardship certification).

Why Conservation Auctions?



Allows multiple landowners (sellers of environmental services) to compete for BMP contracts from a conservation organization (buyer of environmental services).

□ More environmental benefits from limited conservation budgets \rightarrow

More environmental bang for our conservation buck!

□ Farmers can propose flexible BMP scenarios



Year 1 Pilot Auctions: Testing conservation incentives

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Direct payments: Gov't or NGO funded (e.g. EQIP, CRP)

- » One-time cost-share
- » Annual stewardship payments

Market incentives

- » Market access
- » Price premiums

Other incentives

- » Best Management Practice (BMP) insurance
- » Subsidized taxes or fees (e.g., tax credits).

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Real conservation auctions in the Lake Erie Basin

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http://www.defiancetiffinbmpauction.org/

Defiance-Tiffin Watershed BMP Auction

Defiance-Tiffin BMP Auction

Frequently Asked Questions

Environmental Benefits on Your Land

Bidding Instructions

Conservation Practice Standards

Contact



Defiance-Tiffin Watershed BMP Auction

Our Goal

The goal of the Defiance-Tiffin Watershed BMP Auction is to pay farmers to adopt BMPs that improve water quality in the Tiffin River and Lake Erie.

Tiffin Watershed BMP Auctions

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Three Eligible BMPs:

- 1. Cover Crop
- 2. Filter strip
- 3. Subsurface Drainage Control Structure

\$25,000 budget for each county

Group bidding allowed in both counties



Environmental information treatment

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Defiance County landowners got additional information about the <u>potential environmental benefits</u> from adopting BMPs on their land.

Announcing a new conservation auction



- ✤ Mailed invitations to ~ 507 landowners in Defiance and ~ 534 landowners in Fulton (June 28th).
 - » 24 requested that paper bid packets be mailed directly to them
- Websites:
 - » www.FultonTiffinBMPAuction.org & www.DefianceTiffinBMPAuction.org
- Press releases in the newspaper, newsletters, radio
- ✤ Reminder postcards mailed to all landowners September 2nd, 2014.
- ✤ Bids due September 30th, 2014 for 2015 BMPs.



Bids funded in Fulton Co. & Defiance Co.

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- * 36 bids submitted \rightarrow \$62,550 and 1,500 acres
 - > 75% of bids for cover crops (\$30 \$50 / acre)
 - > 14% for drain control structures (\$1,200 \$2,000 ea.)
 - \succ 11% for filter strips
- Bids ranked on the cost per pound of bioavailable phosphorus reduction
- ♦ 29 bids accepted \rightarrow \$50,575 and 1,200 acres
 - Filter strips were the most cost-effective



Lessons learned

Farmers want information about:

- $\succ \quad \text{How much to bid} \rightarrow \text{guidelines requested.}$
- \succ Environmental impacts \rightarrow which BMPs are best?
- ➢ How BMPs affect their bottom line.
 - » Technical support is needed
- **\Rightarrow** Bid evaluation is time intensive \rightarrow simplify?
- Model assumptions matter & impact bid ranking







1% bidding rate... why?

Other conservation programs in the Tiffin Watershed – sponsored by NRCS, DNR, and others.





1% bidding rate... why?

- Other conservation programs in the Tiffin Watershed sponsored by NRCS, DNR, and others.
- ✤ <u>Time and effort involved</u> to submit a bid
- Uncertainty about how much to bid and if the bid would be accepted.
 - » Belief that bid would be rejected, based on prior cost-share programs that did not model ecological impact.
- ✤ Unfamiliar with the program

Using a follow-up survey, we want to learn..

- How to improve the design of performance-based conservation programs
- At what point did we "lose" folks? Did they read the invitation, visit the website, request bid packet, etc.?
- Why individuals chose not to bid?
- Could the auction process be simplified and still lead to the same result?





Many thanks to our project partners & supporters

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Ohio Soil & Water Conservation Districts Ohio Corn and Soybean Farmers

Contact: Leah H. Palm-Forster

Michigan State University Agricultural, Food, & Resource Economics

email: leahmh@msu.edu website: www.leahpalmforster.wix.com/leah What questions do you have?

36 bids were submitted by Sept. 30th

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	Fulton	Defiance	Total
# of producers bidding	6	4	10
# of total bids submitted	24^{*}	12	36

* One bid was ineligible because it is located east of the Tiffin watershed.

Note: No group bids were submitted

36 bids were submitted by Sept. 30th

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	Fulton	Defiance	Total
# of producers bidding	6	4	10
# of total bids submitted	24^*	12	36
# of bids for cover crops	19	8	27
# of bids for drainage control structures	1	4	5
# of bids for filter strips	4	0	4

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# of total bids submitted	24*	12	36
# of bids for cover crops	19	8	27
# of bids for drainage control structures	1	4	5
# of bids for filter strips	4	0	4
Approx. acres treated	998	510	1,508
Total funding requested	\$35,926	\$26,620	\$62,546

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Note: No group bids were submitted

29 bids ACCEPTED

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	Fulton	Defiance	Total
# of total bids ACCEPTED	20	9	29

29 bids ACCEPTED

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	Fulton	Defiance	Total
# of total bids ACCEPTED	20	9	29
# of bids for cover crops	15	5	20
# of bids for drainage control structures	1	4	5
# of bids for filter strips	4	0	4

29 bids ACCEPTED

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	Fulton	Defiance	Total
# of total bids ACCEPTED	20	9	29
# of bids for cover crops	15	5	20
# of bids for drainage control structures	1	4	5
# of bids for filter strips	4	0	4
Approx. acres treated	755	459	1,214
Total funding requested	\$24,924	\$25,651	\$50,575

Excess Nutrients Threaten Water Quality

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The Detroit News

Metro and State Michigan

FEBRUARY 27, 2014 AT 11:48 PM

Report: Lake Erie's health threatened, needs nutrient diet

JIM LYNCH THE DETROIT NEWS 16 COMMENTS 💬



Classic "externality" problem

- ✤ Farmers have property rights.
- ✤ Payments for environmental services (PES)
 - » How much should we pay?
 - » What form of payment?
 - » How should contracts be structured?



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Cost-effectiveness of accepted contracts for in-field practices 80 Producers were \$/lb. of phosphorus reduction worried about 70 transaction costs 60 50 Paulding County 40 Certification did Henry County 30 not target Wood County vulnerable land 20 Hancock County 10 0 Individual State Tax Joint Contract Green Price Credit premium payment insurance Type of conservation incentive

Targeted and straightforward programs are needed